| Agenda Item No: | 6   | Fenland        |  |
|-----------------|---|----------------|--|
| Committee:      | Cabinet                                     |                |  |
| Date:           | 06 August 2020                              | CAMBRIDGESHIRE |  |
| Report Title:   | Council Revenue and Capital Outturn 2019/20 |                |  |

# 1 Purpose / Summary

To inform Cabinet of the income and expenditure (known as "Outturn") for the Council for 2019/20 and reasons for variations.

#### 2 Key issues

#### Revenue

- The Council's provisional General Fund services net underspend is £115,307 for the financial year 2019/20. This is £21,470 higher than the projected underspend of £93,837 as reported to Council in February 2020.
- The under-spend of £115,307 has been transferred to the Budget Equalisation Reserve in accordance with the decision made by Council at their meeting on 9<sup>th</sup> January 2020 which established this reserve and approved that any underspend in 2019/20 be transferred to this reserve. As at 31 March 2020, this reserve has a balance of £315,307.
- The General Fund balance at 31 March 2020 remains at the approved minimum level of £2m.
- Given the scale of the challenges faced by the Council in 2019/20, the financial
  position at the year-end represents a considerable achievement and demonstrates
  the focus from Members and officers throughout the Council in delivering the
  required savings.
- As a result of continuing prudent financial management, the Council is in an improved position to deal with the significant ongoing financial challenges in 2020/21 and the medium term resulting from COVID-19. A budget update report incorporating the latest information relating to the impact of COVID-19 is being presented to Council later today.
- The Council's Statement of Accounts 2019/20 (subject to external audit) was signed off by the Corporate Director and Chief Finance Officer on 10 July 2020 as required by the Accounts and Audit (Coronavirus) (Amendment) Regulations 2020 and the Council's external auditors, Ernst & Young (EY) began their audit work on 13 July 2020. In accordance with the above regulations, the final audited accounts should be published by 30 November 2020. EY's Audit Results Report is scheduled to be presented to Corporate Governance Committee on 2 November 2020 with the final audited accounts being published soon after, following receipt of the auditor's opinion.
- The Statement of Accounts 2019/20 incorporate all the outturn figures, revenue and capital presented in this report.

# Capital

• The Capital Programme has been underspent by £591,000. This compares with an under-spend of £775,000 in 2018/19. The variations relate to a number of rephasings across the Programme. There is no loss of resources arising from this rephasing as shown in Appendix B(i), which has been input to the 2020/21 Programme as appropriate.

## 3 Recommendations

- It is recommended that :-
  - (i) The Outturn for the Council's General Fund services in 2019/20, as detailed at Appendix A and Section 2 of this report be noted and that Members note the transfer of the underspend to the Budget Equalisation Reserve;
  - (ii) The reasons for the variations from revised estimate be noted;
  - (iii) The proposed Capital Funding schedule for 2019/20 at Appendix B(i) be approved.

| Wards Affected         | All  |
|------------------------|--|
| Forward Plan Reference |  |
| Portfolio Holder(s)    | Cllr Chris Boden, Leader & Portfolio Holder, Finance   |
| Report Originator(s)   | Peter Catchpole, Corporate Director and Chief Finance Officer Mark Saunders, Chief Accountant                            |
| Contact Officer(s)     | Paul Medd, Chief Executive Peter Catchpole, Corporate Director and Chief Finance Officer Mark Saunders, Chief Accountant |
| Background Paper(s)    | Budget Setting Reports Monthly Budgetary Control Reports 2019/20 Final Accounts Working Papers 2019/20                   |

#### 1 Introduction

- 1.1 The Council's income and expenditure figures for General Fund services and the Capital Programme for the financial year 2019/20 (known as 'Outturn') are presented in this report.
- 1.2 The Accounts and Audit Regulations 2015 require that the Council's Statement of Accounts be signed off by the Corporate Director and Chief Finance Officer by the end of May following the financial year ended 2019/20 and for the final audited Statement of Accounts to be published by the end of July.
- 1.3 In anticipation of the potential disruption to local authorities caused by COVID-19, the Accounts and Audit (Coronavirus) (Amendment) Regulations 2020 were introduced to extend the deadlines. For the 2019/20 Statement of Accounts, the draft accounts must be signed off by 31 August 2020 by the Corporate Director and Chief Finance Officer and the publication of the final audited accounts has moved to 30 November 2020.
- 1.4 To meet the agreed timetable of the external auditors (EY), the draft Statement of Accounts was signed off by the Corporate Director and Chief Finance Officer on 10 July 2020, well within the amended deadline. These draft accounts, which are subject to external audit, have been published on the Council's website along with the required notice of the Exercise of Public Rights to inspect the accounts.
- 1.5 The figures presented are all provisional pending audit by the Council's external auditors EY (Ernst &Young), who began their work on 13 July 2020. EY's Audit Results Report will be presented to Corporate Governance Committee on 2 November 2020, where the Committee will also be presented with the final Statement of Accounts. Following receipt of the external auditor's opinion, the final audited Statement of Accounts 2019/20 will be published on the Council's website. This is expected to be well within the deadline of 30 November 2020. The information in this report is therefore provisional with any significant or material changes reported back to Members at a later stage.

## 2 The Revenue Budget

- 2.1 In February 2020 the Council's year end position was estimated as an under-spend of £93,837. Following the closure process, the full position shows a net underspend of £115,307, £21,470 higher than previously forecast. The net under-spend of £115,307 represents just 0.45% of the gross budget of £25.3m and compares with an under-spend of £200,418 in 2018/19.
- 2.2 An analysis of the overall position is shown at Appendix A(i) and explanations of variances are detailed in Appendix A(ii).
- 2.3 Of the additional under-spend for the year, one off variations total £306,000. Of this amount, £266,000 relates to additional fees and charges received and £40,000 to additional government grants. Service underspends amount to £347,000. These have been off-set by a contribution to the Capital Contribution Reserve of £632,000 to fund the purchase of leisure equipment rather than using borrowing. This will save the revenue account £126,000 per annum from 2020/21 in lower Minimum Revenue Provision charges which would have been incurred if funding the purchase by borrowing.
- 2.4 Together with the projected underspend of £93,837 (as detailed in the budget report to Cabinet and Council on 20 February 2020), the additional underspend of £21,470 (detailed in 2.3 above) brings the total underspend in 2019/20 to £115,307. This has been transferred to the Budget Equalisation Reserve in accordance with the decision made by Council at their meeting on 9th January 2020 which established this reserve and approved that any underspend in 2019/20 be transferred to this reserve. As at 31 March 2020, this reserve has a balance of £315,307.

- 2.5 As a result of continuing prudent financial management, the Council is in an improved position to deal with the significant ongoing financial challenges in 2020/21 and the medium term resulting from COVID-19. A budget update report incorporating the latest information relating to the impact of COVID-19 is being presented to Council later today.
- 2.6 The Council's reserves will be reviewed again as part of the 2021/22 budget process during the Autumn of 2020.

## 3 Capital Programme

- 3.1 The Capital Programme has been underspent by £591,000. This compares with an under-spend of £775,000 in 2018/19. The variations relate to a number of re-phasings across the Programme. There is no loss of resources arising from this re-phasing as shown in Appendix B(i), which has been input to the 2020/21 Programme as appropriate.
- 3.2 The updated Capital Programme for 2020-23 is included as a separate agenda item

## **FENLAND DISTRICT COUNCIL**

# **Summary of Revenue Estimates**

| Service Summary   | Revised<br>Estimate<br>2019/20<br>£  | Outturn<br>2019/20<br>£  | Variation<br>compared<br>with Revised<br>£                  |
|---|--|--|---|
| Growth & Infrastructure Communities, Environment, Leisure & Planning Resources & Customer Services  | 1,439,880<br>5,091,529<br>6,401,010  | 1,210,345<br>4,369,383<br>6,238,922  | -229,535<br>-722,146<br>-162,088                            |
| NET COST OF GENERAL FUND SERVICES   | 12,932,419   | 11,818,650   | -1,113,769  |
| Corporate Items   |  |  |   |
| Contributions to/ (from) Earmarked Reserves RTB/VAT Sharing Income Drainage Board Levies Financing Charges - Interest/Minimum Revenue Provision Investment Income New Homes Bonus Business Rates - net additional income above baseline (government grants for reimbursement of reliefs, growth less levy payments) | -1,277,593<br>-120,000<br>1,464,110<br>745,231<br>-200,000<br>-1,294,000<br>-1,432,834 | -116,265<br>-110,196<br>1,464,106<br>745,990<br>-202,331<br>-1,293,863<br>-1,510,228 | 1,161,328<br>9,804<br>-4<br>759<br>-2,331<br>137<br>-77,394 |
| Corporate Adjustments   | -2,115,086   | -1,022,787   | 1,092,299   |
| Net Expenditure   | 10,817,333   | 10,795,863   | -21,470   |
| Core Funding Business Rates Baseline Funding  | -3,642,529   | -3,642,529   | 0   |
| Council Tax Collection Fund Surplus(-)  | -59,319  | -59,319  | 0   |
| Business Rates Collection Fund Deficit (+)  | 442,988  | 442,988  | 0   |
| Council Tax   | -7,652,310   | -7,652,310   | 0   |
| Net Surplus(-) transferred to Budget Equalisation Reserve   | -93,837  | -115,307   | -21,470   |

## Summary of Revenue Provisional Out-turn 2019/20 - Main Variances

| Service Area                | Description  | Over(+) / Undo<br>spend (-)<br>£000 |
|-----------------------------|--|-------------------------------------|
| One-Off Variations          |  |                                     |
| <u> </u>                    |  |                                     |
| Fees and Charges            | Income variations across a variety of services   |                                     |
|                             | Enforcement Fees (Housing Standards -£51k)   | -52                                 |
|                             | Marine Services  | -49                                 |
|                             | Planning & Pre-App Fees  | -55                                 |
|                             | Court Costs raised   | -18                                 |
|                             | Trade Waste<br>Cemeteries  | -20                                 |
|                             |  | -27<br>-16                          |
|                             | Assets & Projects Other services   | -10                                 |
|                             | Other services   | -266                                |
|                             |  |                                     |
| Other Income/Costs          | Additional Government Grants   | -40                                 |
|                             | Sub-Total One-Off Variations   | -306                                |
| Service Base Variations     |  |                                     |
| Employee Costs              | Variance across a variety of services mainly resulting from vacancies  | -158                                |
| Fransport Costs             | Lower costs across a variety of services mainly from lower officer car mileage and lower vehicles/vessel maintenance costs | -45                                 |
| Supplies and Services       | ICT - Lower Telephones/Software/Maintenance costs  | -57                                 |
|                             | Homelessness - additional Bed & Breakfast costs  | 15                                  |
|                             | Other Grants - lower payments eg. Community Events, Small Grants etc<br>Lower costs across all services                    | -20<br>-77                          |
| Third Party Payments        | Lower Gate Fees and Higher Dry Recycling Credits   | -37                                 |
|                             | Net impact of Housing Benefit subsidy claim, overpayments and  | 32                                  |
|                             | Sub-Total Service Base Variations  | -347                                |
|                             | ent via Capital Contribution Reserve (instead of borrowing) rs. MRP reductions of £126k p.a. for 5 years from 2020/21.     | 632                                 |
|                             | Additional Surplus   | -21                                 |
| Projected Surplus 2019-20 a | at Revised Estimate (Cabinet/Council February 2020)  | -94                                 |
| Net Surplus 2019-20         | Transferred to Budget Equalisation Reserve   | -115                                |
| Net savings as a % of Gros  | ss Budget (£25.294m for 2019/20)   | 0.45%                               |
|                             |  |                                     |
|                             |  |                                     |
|                             | Balance on Budget Equalisation Reserve as at 09.01.20 Transfer of Surplus in 2019-20                                       | 200<br>115                          |

#### 2019-20 Variance Analysis - Revised Estimate to Actual

|   |  | £000 | £000 |
|---|--|------|------|
| Expenditure variances   |  |      |      |
| Employee Costs  | Lower costs across variety of services                           | -158 |      |
| Car Allowances/Mileage  | Lower costs across variety of services                           | -19  |      |
| ICT   | Lower Telephones/Software/Maintenance costs                      | -57  |      |
| Dry Recycling   | Lower Gate Fees and Higher Recycling Credits                     | -37  |      |
| Council Transport - Vehicles/Vessels  | Lower running costs  | -26  |      |
| Supplies and Services   | Lower costs across variety of services                           | -77  |      |
| Other Grants  | Lower payments eg. Community Events, Small Grants etc            | -20  |      |
| Homelessness  | Additional Bed & Breakfast costs                                 | 15   |      |
| HB Subsidy/Overpayments/Bad Debts Provision   | Net impact   | 32   |      |
|   |  |      | -347 |
| Income variances  |  |      |      |
| Government Grants   | New Burdens - Transparency Code (-£8k);                          | -40  |      |
|   | Levy Surplus (-£12k); Parson Drove Plan Referendum (-£20k)       |      |      |
| Sales - General   | Higher income across variety of services                         | -19  |      |
| Enforcement Fees  | Housing Standards (-£51k)  | -52  |      |
| Recharge to clients   | Marine Services (-£36k); Assets & Projects (-£16k); Other (-£3k) | -55  |      |
| Planning & Pre-App Fees   | Higher fees  | -55  |      |
| Court Costs   | Higher Council Tax costs raised                                  | -18  |      |
| Receipts  | Higher income across variety of services                         | -19  |      |
| Trade Waste   | Higher fees - bin hire   | -20  |      |
| Cemeteries  | Higher income  | -27  |      |
| Marine Services   | Higher income  | -13  |      |
| Search Fees   | Lower income   | 12   |      |
|   |  |      | -306 |
|   |  | -    | -653 |
| Funding of Leisure Equipment via Capital Contributi<br>to reduce MRP in future years. MRP reductions of £ | <del>-</del> '   |      | 632  |
| to reduce with in ratare years. With reductions of E  | 120K p.u. 101 3 yeur3 110111 2020/21.                            | _    |      |
|   | Additional Surplus   |      | -21  |
| Projected Surplus 2019-20 at Revised Estimate (Cabine   | et/Council February 2020)  |      | -94  |
| Total Surplus for 2019-20   | Transferred to Budget Equalisation Reserve                       | -    | -115 |
|   | Balance on Budget Equalisation Reserve as at 09.01.20            |      | 200  |
|   | Transfer of Surplus in 2019-20                                   |      | 115  |
|   | Balance on Budget Equalisation Reserve as at 31.03.20            | -    | 315  |
|   |  | =    |      |

# **CAPITAL PROGRAMME AND FUNDING OUTTURN 2018/19**

|  | Budget<br>£000                     | Actual<br>£000                        | Variance<br>£000                      |
|--|------------------------------------|---------------------------------------|---------------------------------------|
| TOTAL EXPENDITURE  | 5,507                              | 4,916                                 | (591)                                 |
| RESOURCES AVAILABLE  |                                    |                                       |                                       |
| Capital Grants Usable Capital Receipts - In Year Reserves used in year to fund Capital Section 106's and Other Contributions Borrowing (Internal and Prudential) | 1,454<br>467<br>672<br>65<br>2,849 | 1,433<br>445<br>1,539<br>193<br>1,306 | (21)<br>(22)<br>867<br>128<br>(1,543) |
| Total Available Resources to fund Expenditure  | 5,507                              | 4,916                                 | (591)                                 |

## GENERAL FUND CAPITAL EXPENDITURE VARIATIONS 2019/20

| SCHEME  | VARIATION<br>£000 | REASON   |
|---|-------------------|--|
| Leisure Centres   |                   |  |
| Hudson Leisure Centre Improvements<br>Building Improvements | -32<br>-71        | Works completed within budget without needing to use all contingencies<br>Expenditure re-profiled to 20/21 financial year  |
| Regeneration Programme                                      |                   |  |
| Fenland Renaissance and Place Shaping                       | -16               | Funding allocated not yet awarded. Allocation carried forward to 2020-21   |
| Heritage Lottery Fund - Match Funding bid                   | -81               | Expenditure re-profiled and due to be incurred over the life of the project  |
| Heritage Lottery Fund - 24 High Street, Wisbech             | -11               | Expenditure re-profiled and due to be incurred over the life of the project  |
| Railway Station Improvements                                | 189               | Expenditure brought forward as installation of shelters completed earlier than anticipated                                 |
| Highways  |                   |  |
| Street Lighting   | -178              | Delays in delivery of replacement programme due to Covid 19 restrictions   |
| Street Light Improvements - Contribution to Parish          | 170               | Bolayo iii adiivory di ropiadoliidii programino add to dolla to rodiidiidiid   |
| Category 2 Replacements                                     | -90               | Funding allocated to Parishes not yet drawn down   |
|   |                   | Tanang anocatou to Fanonoc hot for a anni aoni   |
| CCTV  |                   |  |
| Camera Replacements   | -38               | Planned replacements completed prior to Covid 19 restrictions. Have been completed in early part of 2020-21 financial year |
| Office Accommodation  |                   |  |
| Fenland Hall  | -57               | Work re-profiled and will be completed in 2020/21 financial year   |
|   | 0.                | Tront to promou and this 20 compressed in 2020/21 intentional your   |
| ICT System Replacement Programme &                          |                   |  |
| Infrastructure Upgrades                                     |                   |  |
| Information Technology                                      | -46               | Budget commitments carried forward to 2020/21  |
| Private Sector Housing Support                              |                   |  |
| Disabled Facilities Grants                                  | -150              | Expenditure dependant on throughput of grant applications.   |
| -   |                   | Remaining budget committed but not spent and carried forward to 2020/21  |
| <b>.</b>  |                   |  |
| Other Minor Variations                                      | 40                |  |
| Various   | -10               | Minor budget variations.   |
| Total   | -591              |  |
| 1000  | -531              |  |

#### Key

- indicates the scheme is underspent by the amount shown + indicates schem is overspent by the amount shown